#### **CITY OF COSTA MESA**

#### NOTICE ANNUAL REVIEW OF DEVELOPMENT IMPACT FEE REPORT NOTICE IS

**HEREBY GIVEN** that the Costa Mesa City Council at the regular meeting on **Tuesday**, **November 15, 2022 at 6:00 P.M.**, in the City Hall Council Chambers, 77 Fair Drive, Costa Mesa, California and virtual locations will consider the following item:

## ANNUAL REVIEW OF THE CITYWIDE DEVELOPMENT IMPACT FEE ACTIVITY FOR THE FISCAL YEAR

California Government Code Section 66000-66008 requires an annual review and accounting of the Citywide Development Impact Fee Activity for the Fiscal Year. Agency description of specified activity is posted in the City Clerk's Office.

#### **Public Comments:**

Public Comments may be made in person by attending the meeting, may be made via Zoom Webinar, or send in written comments. Members of the public wishing to participate in the meeting via Zoom Webinar may find instructions to participate on the agenda. Members of the public may also submit written comments via email to the City Clerk at cityclerk@costamesaca.gov and they will be provided to the City Council, made available to the public, and will be part of the meeting record. Any written communications, photos, or other materials for copying and distribution to the City Council that are 10 pages or less, can be emailed to cityclerk@costamesaca.gov, submitted to the City Clerk's Office on a flash drive, or mailed to the City Clerk's Office. Kindly submit materials to the City Clerk AS EARLY AS POSSIBLE, BUT NO LATER THAN 12:00 p.m. on the day of the hearing, November 15, 2022. All materials, pictures, PowerPoints, and videos submitted for display at a public meeting must be previously reviewed by staff to verify appropriateness for general audiences. No links to YouTube videos or other streaming services will be accepted, a direct video file will need to be emailed to staff prior to each meeting in order to minimize complications and to play the video without delay. The video must be one of the following formats, .mp4, .mov or .wmv. Only one file may be included per speaker for public comments. Please note that materials submitted by the public that are deemed appropriate for general audiences will not be redacted in any way and will be posted online as submitted, including any personal contact information. For further assistance, contact the City Clerk's Office at (714) 754-5225. The City Council agenda and related documents may also be viewed on the City's website at http://costamesaca.gov, 72 hours prior to the public hearing date. IF THE AFOREMENTIONED ACTION IS CHALLENGED IN COURT, the challenge may be limited to only those issues raised at the public hearing described in the notice, or in written correspondence delivered to the City Council at, or prior to, the public hearing.

Brenda Green, City Clerk, City of Costa Mesa Published October 30. 2022



**NOVEMBER 15, 2022** 

CITY OF COSTA MESA 77 FAIR DRIVE COSTA MESA, CA 92626



## **Table of Contents**

City Council Directory	3
City Officials Directory	4
Introduction	
Legal Requirements for Development Impact Fee Reporting	5
Description of Development Impact Fees with corresponding Fee S	Schedules7
Development Impact Fee Report	
Statement of Revenues, Expenditures and Changes in Fund Balar	nce Summary 9
Financial Summary Report and Capital Improvement Projects (C	CIP)
Park Development Fees	10
Drainage Fees	12
Traffic Impact Fees	13
Fire System Development Fees	14
Development Impact Project Identification	
Park Development Projects	16
Drainage Projects	17
Traffic Impact Projects	17
Fire System Development Projects	17
City Council Action and Studies	
Review of the Citywide Traffic Impact Fee Program	18
Update to the Park Impact Fees	34

## **City Leadership**



JOHN STEPHENS MAYOR



ANDREA MARR MAYOR PRO TEM DISTRICT 3



**DON HARPER** COUNCIL MEMBER DISTRICT 1



LOREN GAMEROS COUNCIL MEMBER DISTRICT 2



MANUEL CHAVEZ COUNCIL MEMBER DISTRICT 4



ARLIS REYNOLDS COUNCIL MEMBER DISTRICT 5



**JEFF HARLAN** COUNCIL MEMBER DISTRICT 6

## **City Official Directory**

City Manager's Office	
City Manager	Lori Ann Farrell Harrison
Department Directors	
City Attorney's Office	Kimberly Barlow
Community Development Services	Jennifer Le
Finance	Carol Molina
Information Technology	Steve Ely
Parks and Community Services	Jason Minter
Public Services	Raja Sethuraman
Public Safety	
Fire and Rescue	Dan Stefano
Police	Ron Lawrence

#### Legal Requirements for Development Impact Fee Reporting

#### Legal Requirements for Development Impact Fee Reporting

#### California Government Code Section 66006 (b)

California Government Code Section 66006 (b) defines the specific reporting requirements for local agencies that impose AB 1600 DIFs on new development. Annually, for each separate fund established for the collection and expenditure of DIFs, the local agency shall, within 180 days of the close of the fiscal year, make available to the public the information shown below for the most recent fiscal year.

- a) A brief description of the type of fee in the account or fund.
- b) The amount of the fee.
- c) The beginning and ending balance of the account or fund.
- d) The amount of the fees collected and interest earned.
- e) An identification of each public improvement on which fees were expended and the amount of the expenditures on each improvement, including the total percentage of the cost of the public improvement that was funded with fees.
- f) An identification of an approximate date by which the construction of the public improvement will commence if the local agency determines that sufficient funds have been collected to complete financing on an incomplete public improvement, as identified in paragraph (2) of subdivision (a) of Section 66001, and the public improvement remains incomplete.
- g) A description of each inter-fund transfer or loan made from the account or fund, including the public improvement on which the transferred or loaned fees will be expended, and, in the case of an inter-fund loan, the date on which the loan will be repaid, and the rate of interest that the account or fund will receive on the loan.
- h) The amount of refunds made pursuant to subdivision (e) of Section 66001 and any allocations pursuant to subdivision (f) of Section 66001.

#### California Government Code Section 66001

For all funds established for the collection and expenditure of DIFs, California Government Code Section 66001 (d) has additional requirements. For the fifth fiscal year following the first deposit into the fund and every five years thereafter, the local agency shall make all of the following findings with respect to that portion of the fund remaining unexpended, whether committed or uncommitted:

- a) Identify the purpose to which the fee is to be put.
- b) Demonstrate a reasonable relationship between the fee and purpose for which it is charged.
- c) Identify all sources and amounts of funding anticipated to complete financing in incomplete improvements identified in paragraph (2) of subdivision (a).
- d) Designate the approximate dates on which the funding referred to in subparagraph (c) is expected to be deposited into the appropriate account or fund.

#### **California Government Code Section 66002**

The State of California Government Code Section 66002 states that:

- a) Any local agency, which levies a fee subject to Section 66001, may adopt a capital improvement plan, which shall indicate the approximate location, size, time of availability, and estimates of cost for all facilities or improvements to be financed with the fees.
- b) The capital improvement plan shall be adopted by, and shall be annually updated by, a resolution of the governing body of the local agency adopted at a noticed public hearing. Notice of the hearing shall be given pursuant to Section 65090. In addition, mailed notice shall be given to any city or county, which may be significantly affected by the capital improvement plan. This notice shall be given no later than the date the local agency notices the public hearing pursuant to Section 65090. The information in the notice shall be not less than the information contained in the notice of public hearing and shall be given by first-class mail or personal delivery.
- c) "Facility" or "improvement," as used in this section, means any of the following:
  - 1. Public buildings, including schools and related facilities; provided that school facilities shall not be included if Senate Bill 97 of the 1987-88 Regular Session is enacted and becomes effective on or before January 1, 1988.
  - 2. Facilities for the storage, treatment, and distribution of nonagricultural water.
  - 3. Facilities for the collection, treatment, reclamation, and disposal of sewage.
  - 4. Facilities for the collection and disposal of storm waters and for flood control purposes.
  - 5. Facilities for the generation of electricity and the distribution of gas and electricity.
  - 6. Transportation and transit facilities, including but not limited to streets and supporting improvements, roads, overpasses, bridges, harbors, ports, airports, and related facilities.
  - 7. Parks and recreation facilities.
  - 8. Any other capital project identified in the capital facilities plan adopted.

# **Description of Development Impact Fees with Corresponding Fee Schedule**

#### Park Development Impact Fees (Quimby Act Fees)

<u>Fee Description:</u> This fee provides funding for additional or improved park and/or recreation facility improvements for which the need is generated by new development within the City.

<u>Fee Schedule:</u> The table below indicates the applicable park development fee per unit that will be applied to new residential projects based on the net increase in residential units.

Development	Fee per Unit
Single-family Dwelling Unit	\$13,572.00
Multi-family Dwelling Unit	\$13,829.00
Apartment Dwelling Unit	\$5,000.00

#### **Drainage Impact Fees**

<u>Fee Description:</u> This fee provides funding for additional construction and maintenance of the City's drainage system for which the need is generated by new development or redevelopment within the City.

<u>Fee Schedule:</u> The table below indicates the applicable drainage impact fee per acre that will be applied to new or redeveloped projects.

Development Type	Fee per Acre
Low Density Residential Use	\$6,283.00
Medium Density Residential Use	\$7,539.00
High Density Residential Use	\$10,052.00
Commercial / Industrial Density Residential Use	\$11,309.00

#### **Traffic Impact Fees**

<u>Fee Description:</u> This fee provides funding for additional or improved traffic signal, operation, and infrastructure improvements for which the need is generated by new or expanding development within the City.

<u>Fee Schedule:</u> The citywide Traffic Impact Fee is assessed on the increased number of average daily trips generated by the proposed project. The City Council adopted a fee of \$235 per daily trip on November 13, 2018. On December 17, 2020, the City Council voted to continue the Traffic Impact fees at \$235 per daily trip.

#### **Fire System Development Fees**

<u>Fee Description:</u> This fee provides funding for additional fire protection facilities, equipment, and paramedic support for which the need is generated by future development within the North Costa Mesa area. This fee is only levied against five identified developments: Home Ranch, South Coast Plaza Town Center, South Coast Metro Center, and Sakioka Farms' Lots 1 and 2.

<u>Fee Schedule:</u> The fee is \$0.285 per square foot of new commercial, industrial or residential development.

# Statement of Revenues, Expenditures and Changes in Fund Balance

A summary of activities in each type of development impact fee for fiscal year ended June 30, 2022 is shown below:

# Statement of Revenues, Expenditures and Changes in Fund Balance for the Fiscal Year Ended June 30, 2022\* Development Impact Fees

	Park Development	Drainage	Traffic Impact	Fire System Development
Description	Fees	Fees	Fees	Fees
Revenue				
Fees	1,278,941	348,736	437,943	
Investment Earnings	100,792	57,057	143,170	(15,857)
Other				
Revenue Total	1,178,149	291,679	294,773	15,857
Expense				
Expenditures	2,214,169	145,850	127,222	
Other				
Transfers Out				
Expense Total	2,214,169	145,850	127,222	

Rev Over(Under) Exp	(1,036,020)	145,829	167,552	(15,857)
Begin Fund Balance	4,651,456	2,096,392	5,490,214	651,541
End Fund Balance	3,615,436	2,242,221	5,657,766	635,685

<sup>\*</sup>Unaudited actuals

### **Financial Summary Reporting and CIP**

State law requires an identification of each public improvement on which fees were expended and the amount of expenditures on each improvement, including the total percentage of the costs of the public improvement that was funded with fees. A summary of improvements for each Development Impact Fee is provided.

#### PARK DEVELOPMENT FEES (QUIMBY ACT FEES)

#### Statement of Revenues, Expenditures and Changes in Fund Balance for the Last Five Years:

·	•		•					
	For the Fiscal Year Ended June 30							
Description	2017	2018	2019	2020	2021	2022*		
Revenue								
Fees	1,541,038	4,657,896	2,299,373	1,049,018	766,372	1,278,941		
Investment Earnings	47,040	(8,310)	254,347	223,901	8,022	(100,792)		
Other					106,966			
Revenue Total	1,588,078	4,649,586	2,553,720	1,272,919	881,359	1,178,149		
Expense								
Expenditures	13,612	2,558,466	1,899,528	1,589,954	1,753,155	2,214,169		
Other	11,879	10,810	9,735					
Transfers Out			3,842					
Expense Total	25,491	2,569,276	1,913,105	1,589,954	1,753,155	2,214,169		

Rev Over(Under) Exp	1,562,587	2,080,310	640,615	(317,035)	(871,796)	(1,036,020)
Begin Fund Balance	1,556,775	3,119,361	5,199,672	5,840,286	5,523,251	4,651,456
End Fund Balance	3,119,361	5,199,672	5,840,286	5,523,251	4,651,456	3,615,436

<sup>\*</sup>Unaudited actuals

#### Capital Improvement Projects (CIP) for the Last Five Years:

	For the Fiscal Year Ended June 30							
Capital Project	2017	2018	2019	2020	2021	2022		
208 - Park Development Fees								
Tenagr Pk Plygrd Equip Repl						96,786		
Wilson TeWinkle Prk Bridg						18,630		
Fairview Park Improvements	13,456	3,455	198,810					
Pk Security Lighting Repl	156	11			86,983			
Jack Hammett Field Upgrade		55,000	63,634	3,300	8,796	1,532,681		
Fairview Pk Mstr Plan			54,854					
Fairview Park Bluffs			151,406					
Fairview Pk Fence Sign Trail						5,136		
Jordan Pk Playgrnd Equip						96,384		
TeWinkle Park Lakes Repairs						31,830		
NCC - Library Development		2,500,000	1,430,824	1,282,483	1,427,452	225,904		
208 - Park Development Fees								
Fund Total	13,612	2,558,466	1,899,528	1,285,783	1,523,232	2,007,351		

#### Funds held past the fifth year and first deposit

Not applicable at this time. All funds were expended within the five-year timeframe to fund park improvements and/or recreation facility improvements.

#### <u>Construction Commencement Date for Incomplete Improvements</u> Not applicable at this time.

#### **Inter-fund Transfers and Loans**

No loans were disbursed during this period.

#### **Amount of Refunds**

#### **DRAINAGE FEES**

Statement of Revenues, Expenditures and Changes in Fund Balance for the Last Five Years:

		For the Fiscal Year Ended June 30							
Description	2017	2018	2019	2020	2021	2022*			
Revenue									
Fees	549,871	113,610	268,800	898,498	433,328	348,736			
Investment Earnings	18,965	9,519	57,202	78,484	2,100	(57,057)			
Other	117,373								
Revenue Total	686,210	123,130	326,002	976,982	435,428	291,679			
Expense									
Expenditures	66,950	1,101,378	56,980	194,127	593,405	145,850			
Expense Total	66,950	1,101,378	56,980	194,127	593,405	145,850			
				-		<del>-</del>			
Day Ovar/Undar/ Eve	640.050	(070 040)	260 022	700 055	(457.077)	445 000			

Rev Over(Under) Exp	619,259	(978,248)	269,022	782,855	(157,977)	145,829
Begin Fund Balance	1,561,480	2,180,739	1,202,491	1,471,513	2,254,368	2,096,392
End Fund Balance	2,180,739	1,202,491	1,471,513	2,254,368	2,096,392	2,242,221

<sup>\*</sup>Unaudited actuals

#### Capital Improvement Projects (CIP) for the Last Five Years:

	For the Fiscal Year Ended June 30						
Capital Project	2017	2018	2019	2020	2021	2022	
209 - Drainage Fees Fund							
Catch Basin Inserts-Various		10,886		9,966	169,750	26,727	
Citywide Storm Drain Impr	66,950	740,492	56,980	184,161	332,976	108,752	
Westside Storm Drain Impr						10,370	
NCC - Library Development		350,000			90,679		
209 - Drainage Fees Fund Total	66,950	1,101,378	56,980	194,127	593,405	145,850	

#### Funds held past the fifth year and first deposit

Not applicable at this time. All funds were expended within the five-year timeframe to fund storm drain improvements.

#### Construction Commencement Date for Incomplete Improvements

Not applicable at this time.

#### Inter-fund Transfers and Loans

No loans were disbursed during this period.

#### **Amount of Refunds**

#### **TRAFFIC IMPACT FEES**

## Statement of Revenues, Expenditures and Changes in Fund Balance for the Last Five Years:

	For the Fiscal Year Ended June 30						
Description	2017	2018	2019	2020	2021	2022*	
Revenue							
Fees	99,419	878,865	182,166	259,298	1,212,500	437,943	
Investment Earnings	30,967	4,203	177,173	174,806	(9,496)	(143,170)	
Other					1,855		
Revenue Total	130,383	883,068	359,339	434,104	1,204,859	294,773	
Expense							
Expenditures	62,148	1,227	67,090	220,544	404,704	127,222	
Other				75,000			
Expense Total	52,148	1,227	67,090	295,544	404,704	127,222	
Rev Over(Under) Exp	68,236	881,841	292,249	138,560	800,155	167,552	
Begin Fund Balance	3,309,173	3,377,409	4,259,250	4,551,499	4,690,059	5,490,214	
End Fund Balance	3,377,409	4,259,250	4,551,499	4,690,059	5,490,214	5,657,766	

<sup>\*</sup>Unaudited actuals

#### Capital Improvement Projects (CIP) for the Last Five Years:

	For the Fiscal Year Ended					
Capital Projects	2017	2018	2019	2020	2021	2022
214 - Traffic Impact Fees Fund						
Fairview Road/Wilson St Impr	2,726					
Bicycle Racks Citywide					35,032	8,299
Hyland/MacArthur Intersct Impr			58,148	23,224		
Adams at Pinecreek Imp						3,831
East 17th St. Landscape Enhanc	52,211					(2,611)
Fairview Traffic Signal Sync				10,457	174,575	
Baker/Placntia/19th/Victr TSSP						15,373
Sunflower Traff Signal Sync				93,407		
W 17th Design Newport Westside	7,211	1,227	5,842	48,992		
Newport Blvd Wide 19th to 17th			3,100	43,751	5,731	31,491
Class II and III Bicycle Proj				712	1,805	12,052
Merrimac Way Bicycle Facility					181,847	16,837
Adams Av Bicycle Facility Proj					5,715	6,832
Randolph Prkg & Pedestrin Impr						25,792
West 18th & Wilson Crosswalks						9,325
214 - Traffic Impact Fees Fund						
Total	62,148	1,227	67,090	220,544	404,704	127,222

#### Funds held past the fifth year and first deposit

Traffic Impact Fee funds are being held passed the fifth year and first deposit. These funds are intended to fund additional or improved traffic signal, operation, and infrastructure improvements for which the need is generated by new or expanding development within the City.

#### Construction Commencement Date for Incomplete Improvements

Not applicable at this time.

#### Inter-fund Transfers and Loans

No loans were disbursed during this period.

#### **Amount of Refunds**

#### **FIRE SYSTEM DEVELOPMENT FEES**

Statement of Revenues, Expenditures and Changes in Fund Balance for the Last Five Years:

	For the Fiscal Year Ended June 30						
Description	2017	2018	2019	2020	2021	2022*	
Revenue							
Fees				469,332			
Investment Earnings	3,309	1,061	5,865	25,319	45	(15,857)	
Other							
Revenue Total	3,309	1,061	5,865	494,651	45	(15,857)	
Expense							
Expenditures		82,735					
Transfers Out		125,000					
Expense Total		207,735					

Rev Over(Under) Exp	3,309	(206,674)	5,865	494,651	45	(15,857)
Begin Fund Balance	354,347	357,655	150,981	156,846	651,497	651,541
End Fund Balance	357,365	150,981	156,846	651,497	651,541	635,685

<sup>\*</sup>Unaudited actuals

#### Capital Improvement Projects (CIP) for the Last Five Years:

	For the Fiscal Year Ended June 30					
Capital Projects	2017	2018	2019	2020	2021	2022
218 - Fire System Dev. Fees						
Corp Yard Exhaust System		82,735				
218 - Fire System Dev. Fees						
Fund Total		82,735				

#### Funds held past the fifth year and first deposit

Fire System Development Fee funds are being held past the fifth year and first deposit. These funds are intended to fund additional fire protection facilities, equipment, and paramedic support for which the need is generated by future development within Costa Mesa.

<u>Construction Commencement Date for Incomplete Improvements</u> Not applicable at this time.

#### Inter-fund Transfers and Loans

No loans were disbursed during this period.

#### **Amount of Refunds**

#### **Development Impact Fee Project Identification**

The City's current, Adopted Budget 2022-2023, which includes the Five-Year Capital Improvement Plan (CIP) 2022/23 — 2026/27 can be found on the City's website at: https://www.costamesaca.gov/home/showpublisheddocument/51218/637877023662070000

#### Funding of Infrastructure

The FY 2022/23 — FY 2026/27 CIP identifies all funding sources and amounts for individual projects through FY 2026/27. The CIP is updated annually to reflect the current City's infrastructure needs. As a CIP is identified, the project is evaluated to determine the portion of the project that will service existing residents and businesses versus new development.

Once the determination of use is made, the percentage of use attributed to new development is then funded by the appropriate development fee based on the type of project. The percentage of use associated with existing residents or businesses are funded from other appropriate sources. Estimated construction start dates for projects are adjusted, as needed, to reflect the needs of the community.

#### ONGOING/NEW CAPTIAL IMPROVEMENT PROJECTS

#### Park Development Fees

Projects by Fund	FY2022/23 - FY2026/27
208 - Park Development Fees Fund	
700016 - Tenager Park Playground Equipment Replacement	223,525
700021 - Wilson TeWinkle Park Bridge Repairs	197,264
700029 - Fairview Park Improvements	
700080 - Park Security Lighting/Replacement	164,500
700115 - Jack Hammett Sports Complex ADA Improvements	2,011,757
700125 - Fairview Park Master Plan Habitat Restoration Project	
700131 - Fairview Park Bluffs	
700134 - Fairview Park Fence Sign Trail	144,864
700136 - Jordan Park Playground Equipment Replacement	175,000
700137 - TeWinkle Park Lakes Repairs	126,745
800015 - NCC - Library Development and Lions Park Projects	1,162,767
208 - Park Development Fees Fund Total	4,206,422

#### **Drainage Fees**

Projects by Fund	FY2022/23 - FY2026/27
209 - Drainage Fees Fund	
550008 - Citywide Catch Basin Inserts and Water Quality Improvement	82,610
550011 - Citywide Storm Drain Improvements	1,777,590
550022 - Westside Storm Drain Improvements	1,591,865
800015 - NCC - Library Development and Lions Park Projects	
209 - Drainage Fees Fund Total	3,452,065

#### **Traffic Impact Fees**

Projects by Fund	FY2022/23 - FY2026/27
214 - Traffic Impact Fees Fund	
300129 - Harbor/Adams Intersection Improvements	
300146 - Fairview Road/Wilson Street Improvements	
300148 - Citywide Bicycle Rack Improvements	206,670
300160 - Hyland/MacArthur Intersection Improvements	
300174 - Adams at Pinecreek Improvements	869,242
350018 - East 17th Street Landscape Enhancements	
370034 - Fairview Traffic Signal Synchronization	66,854
370039 - Baker/Placentia/19th/Victoria Traffic Signal Synchronization	2,216,000
370047 - Sunflower Traffic Signal Synchronization	
370050 - West 17th Design Newport Westside	
370052 - Newport Blvd Improvements from 19th Street to 17th Street	486,952
450010 - Class II, III, and IV Bicycle Projects	997,327
450011 - Merrimac Way Bicycle Facility	
450014 - Adams Avenue Bicycle Facility Project	48,289
470001 - Randolph Parking and Pedestrian Improvements	395,326
470002 - West 18th Street and Wilson Street Pedestrian Crossings	400,000
NEW - Bicycle and Pedestrian Infrastructure Improvements	250,000
NEW - Fairview Road Improvement Project	250,000
214 - Traffic Impact Fees Fund Total	6,186,660

#### Fire System Development Fees

No current projects to report.

## **City Council Action and Studies**

The following are Development Impact Fees related recent and prior Council Reviews (Traffic Impact Fees and Park Development Fees).